Vegetation Economics: Herbicides vs Mowing.

Matt Kraushar
Indiana Department of Transportation
Roadside Maintenance Specialist
Needs....
Anything wrong here?

http://www.flickr.com/photos/adaenn/624467511/
Vegetation Management Options

- Chemical - use of any herbicide/pesticide
- Mechanical - physical attack on the plant
- Natural - competition*, drought, fire, etc.
- Biological - purposeful release of a predatory organism
- IVM - combinations of the above
Is grass \textit{REALLY} the problem?
Yeah, this was on East side of the Mississippi...  
And North of the Mason-Dixon...

<table>
<thead>
<tr>
<th>Common roadside grass</th>
<th>Common roadside weeds</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fescue</td>
<td>Chicory</td>
</tr>
<tr>
<td>Kentucky bluegrass</td>
<td>Wild carrot</td>
</tr>
<tr>
<td>Brome species</td>
<td>Milkweed species</td>
</tr>
<tr>
<td>Purpletop</td>
<td>Dogbane</td>
</tr>
<tr>
<td>Orchard grass</td>
<td>Canada thistle</td>
</tr>
<tr>
<td>Timothy</td>
<td>Goldenrod</td>
</tr>
<tr>
<td>Broomsedge and other NWSG</td>
<td>Ragweed (giant and common)</td>
</tr>
<tr>
<td>Reed canarygrass</td>
<td>Plantain species</td>
</tr>
<tr>
<td>Annual bluegrass (weed)</td>
<td>Parsnip</td>
</tr>
<tr>
<td>Johnsongrass (weed)</td>
<td>Clover (red, white &amp; sweets)</td>
</tr>
<tr>
<td>Foxtail (weed- several species)</td>
<td>Crown vetch</td>
</tr>
<tr>
<td></td>
<td>Dock species</td>
</tr>
<tr>
<td></td>
<td>Several Aster species</td>
</tr>
<tr>
<td></td>
<td>Ironweed</td>
</tr>
<tr>
<td></td>
<td>Yarrow</td>
</tr>
<tr>
<td></td>
<td>Kochia, knapweed, knotweed</td>
</tr>
</tbody>
</table>
Roadside Vegetation Research

• 6 vegetation management sites
  – 13 miles by 18 feet
  – 9 treatments in half mile replicates
  – 6 sites scattered across three regions (south, central and north) on both state highways and interstates

• Objectives
  – Develop a Best Management Practice for INDOT which includes plant growth regulation and selective broadleaf control
  – Show a cost savings of 10%, or more, over the status quo of 2-3 cycle mowing.

• NWSG Plantings....
Average Composition at Time of Herbicide Application

- Grass: 75%
- Broadleaf: 12%
- Bare Ground: 13%
Why mow... let the neighbors do it!
<table>
<thead>
<tr>
<th>Treatment</th>
<th>Initial Mowing</th>
<th>Broadleaf Control</th>
<th>Plant Growth Regulation</th>
<th>Second Mowing</th>
</tr>
</thead>
<tbody>
<tr>
<td>Plateau 3 oz/A Mustang VM 7 oz/A Escort 0.5 oz/A</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Milestone VM 7 oz/A Escort 0.5 oz/A</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Perspective 3.5 oz/A</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Perspective 3.5 oz/A + Plateau 3 oz/A</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Viewpoint 1.58 oz/A + Streamline 1.46 oz/A</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Milestone VM 7 oz/A Escort 0.5 oz/A + Plateau 3 oz/A</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2, 4 D 1 qt/A Escort 0.5 oz/A + Plateau 3 oz/A</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1 Mowing Cycle</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2 Mowing Cycle</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Control</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Milestone VM + Escort + Plateau

Milestone VM + Escort

Escort + Plateau

Milestone VM 7 + Plateau

Perspective + Plateau

Plateau

1 Mowing Cycle

2 Mowing Cycle

Control
Perspective 4.76 O/A -30 DAT
Perspective 4.76 O/A + Plateau 3 O/A -30 DAT
## 2011 Vegetation Management

<table>
<thead>
<tr>
<th>Treatment</th>
<th>Initial Mowing</th>
<th>Broadleaf Control</th>
<th>Plant Growth Regulation</th>
<th>Second Mowing</th>
</tr>
</thead>
<tbody>
<tr>
<td>Milestone VM 7 oz/A + Escort 0.5 oz/A</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
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<tr>
<td>Milestone VM 7 oz/A + Escort 0.5 oz/A + Plateau 3 oz/A</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
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<tr>
<td>Perspective 3.5 oz/A</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
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<tr>
<td>Perspective 3.5 oz/A + Plateau 3 oz/A</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
</tr>
<tr>
<td>Viewpoint 1.58 oz/A + Streamline 1.46 oz/A</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
</tr>
<tr>
<td>1 Mowing</td>
<td>✗</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2 Mowing Cycle</td>
<td></td>
<td></td>
<td></td>
<td>✗</td>
</tr>
<tr>
<td>Control</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
60 Days After Herbicide Application

Perspective
Perspective + Plateau
Viewpoint 1.58 + Streamline
Milestone VM + Escort
Milestone VM Escort + Plateau
2, 4-D + Escort + Plateau
1 Mowing Cycle
Standard Mowing Cycle
Control
Results

Broadleaf Cover Over Time

All Sites

Days After Treatment

0  60  120

0.0  2.0  4.0  6.0  8.0  10.0  12.0  14.0  16.0  18.0

Milestone VM 7 oz/A Escort 0.5 oz/A
Perspective 3.5 oz/A Plateau 3 oz/A
Viewpoint 1.58 oz/A Streamline 1.46 oz/A
Milestone VM 7 oz/A Escort 0.5 oz/A Plateau 3 oz/A
2, 4-D 1 qt/A Escort 0.5 oz/A Plateau 3 oz/A
1 Mowing Cycle Standard Mowing Cycle Control (no treatment)
Broadleaf Control

![Graph showing Broadleaf Control over months.](image-url)
Percent Cover Over Time

- **Herbicide**
  - Month 0: 75%
  - Month 1: 82%
  - Month 12: 90%

- **Mowing**
  - Month 0: 74%
  - Month 1: 78%
  - Month 12: 79%

- **Control**
  - Month 0: 73%
  - Month 1: 77%
  - Month 12: 80%

Legend:
- Broadleaf
- Bare Ground
- Grass
Mowing Treatment – Month 24
So what’s your point?!

1) Herbicides CONTROL weeds

2) Mechanical treatments alone don’t control weeds

3) This is true for nearly all perennial vegetation management
WARNING

TO AVOID INJURY
DON'T TELL ME HOW TO DO MY JOB
Zoned approach...
FHWA Encourages States to Take Action in Achieving Pollinator Health

Pollinator species such as bees, birds, bats, and butterflies assist the reproduction of over 80 percent of the world’s flowering plants. Honey bee pollination, in particular, adds more than $15 billion in value to U.S. agricultural crops each year. In recent years, the recorded populations of these species have reached historic lows, posing threats to the Nation’s environmental and economic health.

In response to the rapid decline of pollinator species, President Obama released Presidential Memorandum—Creating a Federal Strategy to Promote the Health of Honey Bees and Other Pollinators on June 20, 2014. The memorandum discusses the importance of pollinators and establishes the Pollinator Health Task Force (Task Force), which comprises representatives from executive departments and agencies including the U.S. Department of Transportation (U.S. DOT). The Task Force is responsible for increasing and improving pollinator habitat. The U.S. DOT will work with State Departments of Transportation (DOTs) to promote pollinator-friendly practices and corridors.

State DOTs Share New and Existing Best Practices for Pollinator Habitat Management

Following guidance from the Task Force, the Federal Highway Administration (FHWA) produced a case study series that highlights how several State DOTs are encouraging pollinator health using various vegetation management practices such as reducing herbicide use and decreasing mowing frequency. The purpose of the series is to provide agencies with tools that can help roadside managers encourage native vegetation—all plant species that occur naturally in a particular habitat—that benefits pollinators. The case studies describe practices in Indiana, Texas, and Washington.

Indiana Expands Vegetation Management Practices

The Indiana Department of Transportation (INDOT) has incorporated native plant and wildflower species into Indiana’s roadside landscapes since the 1990s when the agency created the Hoosier Roadside Heritage Program. The program was initially established to reduce erosion, improve soil quality, and enhance plant pollination. After decades of successful pollinator practices, INDOT plans to expand the roadside management program to increase ecological and economic benefits.

Control of invasive species is an important component in encouraging native plant growth. To detect and manage new and existing invasive species, the Indiana State legislature established the Indiana Invasive Species Council (IISC), which includes INDOT. The IISC used the Early Detection and Distribution Mapping System (EDDMapS), a web-based mapping system for documenting invasive species distribution in order to control and

INDOT has reduced roadside mowing since it converted anti-icing trucks to spray herbicides. The roadside in this image was mowed in early June 2015 and maintains pollinator habitat throughout the year. The pollinator habitat has not been mowed for three years. (Courtesy of INDOT)
# Mowing and Spraying last 4 years

<table>
<thead>
<tr>
<th>CY</th>
<th>Swath miles</th>
<th>cost/swath</th>
<th>acres</th>
<th>cost/acre</th>
<th>hours</th>
<th>labor cost/swath mile</th>
<th>benefits</th>
<th>Total cost</th>
<th>total/acre</th>
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<tbody>
<tr>
<td>2013</td>
<td>111199</td>
<td>$22.41</td>
<td>53909</td>
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<td>2015</td>
<td>115676</td>
<td>$18.95</td>
<td>56080</td>
<td>$39.09</td>
<td>70265</td>
<td>$9.55</td>
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<td>2016</td>
<td>104854</td>
<td>$18.98</td>
<td>50833</td>
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<td>$9.46</td>
<td>$595,151.30</td>
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<tr>
<td>Average</td>
<td>102327.5</td>
<td>$20.06</td>
<td>49608</td>
<td>$41.37</td>
<td>65271</td>
<td>$9.95</td>
<td>$451,752.20</td>
<td>$2,506,063.40</td>
<td>$50.41</td>
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</table>

<table>
<thead>
<tr>
<th>CY</th>
<th>square feet</th>
<th>cost/sq. ft</th>
<th>acres</th>
<th>Cost/acre</th>
<th>hours</th>
<th>labor cost/square foot</th>
<th>benefits</th>
<th>Total Cost</th>
<th>Total/acre</th>
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</thead>
<tbody>
<tr>
<td>2013</td>
<td>6395003</td>
<td>$0.03</td>
<td>147</td>
<td>$1,306.80</td>
<td>9025</td>
<td>0.02</td>
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<td>$268,590.13</td>
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<td>2014</td>
<td>11777366</td>
<td>$0.02</td>
<td>270</td>
<td>$871.20</td>
<td>10708</td>
<td>$0.01</td>
<td>$70,664.20</td>
<td>$306,211.52</td>
<td>$1,132.56</td>
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<tr>
<td>2015</td>
<td>18737467</td>
<td>$0.02</td>
<td>430</td>
<td>$871.20</td>
<td>14909</td>
<td>$0.01</td>
<td>$112,424.80</td>
<td>$487,174.14</td>
<td>$1,132.56</td>
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<tr>
<td>2016</td>
<td>20895527</td>
<td>$0.02</td>
<td>480</td>
<td>$871.20</td>
<td>17076</td>
<td>$0.01</td>
<td>$125,373.16</td>
<td>$543,283.70</td>
<td>$1,132.56</td>
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<tr>
<td>Average</td>
<td>14451341</td>
<td>$0.02</td>
<td>332</td>
<td>$980.10</td>
<td>12930</td>
<td>$0.01</td>
<td>$96,300.55</td>
<td>$401,314.87</td>
<td>$1,306.80</td>
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</tbody>
</table>
## Mowing and Spraying last 4 years

<table>
<thead>
<tr>
<th>CY</th>
<th>acres</th>
<th>cost/acre</th>
<th>hours</th>
<th>labor cost/acre</th>
<th>benefits</th>
<th>Total cost</th>
<th>Total/Acre</th>
</tr>
</thead>
<tbody>
<tr>
<td>2013</td>
<td>9920</td>
<td>$39.24</td>
<td>4541</td>
<td>$7.60</td>
<td>$45,235.20</td>
<td>$434,496.00</td>
<td>$43.80</td>
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<tr>
<td>2014</td>
<td>9879</td>
<td>$33.33</td>
<td>9879</td>
<td>$6.51</td>
<td>$38,587.37</td>
<td>$367,854.44</td>
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<td>2015</td>
<td>24324</td>
<td>$34.87</td>
<td>9926</td>
<td>$6.68</td>
<td>$97,490.59</td>
<td>$945,668.47</td>
<td>$38.88</td>
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<tr>
<td>2016</td>
<td>25962</td>
<td>$31.70</td>
<td>8179</td>
<td>$5.25</td>
<td>$81,780.30</td>
<td>$904,775.70</td>
<td>$34.85</td>
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</table>

## Spot treatment

<table>
<thead>
<tr>
<th>acres</th>
<th>Cost/acre</th>
<th>hours</th>
<th>labor cost/acre</th>
<th>benefits</th>
<th>Total Cost</th>
<th>Total/Acre</th>
</tr>
</thead>
<tbody>
<tr>
<td>4572</td>
<td>$70.32</td>
<td>7288</td>
<td>25.71</td>
<td>$70,527.67</td>
<td>$392,030.71</td>
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<td>5530</td>
<td>$81.52</td>
<td>9619</td>
<td>$28.71</td>
<td>$95,259.78</td>
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<td>7461</td>
<td>$74.63</td>
<td>11416</td>
<td>$25.31</td>
<td>$113,302.75</td>
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<td>9805</td>
<td>$79.10</td>
<td>13582</td>
<td>$23.25</td>
<td>$136,779.75</td>
<td>$912,355.25</td>
<td>$93.05</td>
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</table>
Costs of Roadside Maintenance

• Mowing costs (4 year average)
  – In-house- $58.22/acre (49,940 acres)
  • Machine mowing- $50.41/acre (49,608 acres)
  • Mowing and Trimming- $1,307/acre (332 acres)
  – Contract- $1,190/mile (3,656 miles)
    • Estimated at 64’ per mile= $155/acre
    • Estimated at 128’ per mile= $77.34/acre
• Manual Brush Cutting Costs (3 year average)
  – $4646/acre
• Herbicide costs (4 year average)
  – Broadcast- $37.70/acre (average of 15,500 acres/year)
  – Spot Treatment- $101.63/acre (average of 5,700 acres/year)
**Example:**

**INDOT “in house” Cost Comparison**

**Broadcast vs. Mowing** *(FY2013 actual per acre)*

<table>
<thead>
<tr>
<th>Roadside Selective</th>
<th>Mowing <em>(1 cycle)</em></th>
</tr>
</thead>
<tbody>
<tr>
<td>3 people</td>
<td>4 people</td>
</tr>
<tr>
<td>2 trucks</td>
<td>1 truck</td>
</tr>
<tr>
<td>1 sprayer, 1 arrow board</td>
<td>3 mowers</td>
</tr>
<tr>
<td>76 acres/day (7hrs)</td>
<td>20 acres/day</td>
</tr>
<tr>
<td>$28.57/acre</td>
<td>$46.95/acre</td>
</tr>
</tbody>
</table>

Per 1000 acres

- 13 days
- 93 man hours

Per 1000 acres

- 50 days
- 347 man hours
Other Costs of Roadside Maintenance

• In the last 3 years:
  – Vegetation related litigation claims- $5,450,000
    • Trees- $700,000+
    • Foliage- $3,250,000+
    • Drainage- $1,500,000+

• In the past 5 years
  – 12 official investigations of herbicide negligence
  – Currently a claim of $1,415,000

• Complaints- what do these cost?
Actual numbers from an INDOT Unit

• Treated roads with PGR and selective weeding treatment
• Two people were responsible to decide WHEN to mow for EACH road.

The result?

• Mowed 10,000 less swath miles!
• Equating to $240,000 in savings
• There was an increase in herbicide cost-$99,000 BUT....
• “They received a few complaints but they receive a few regardless of how many times they mow.”
Timing your targets
Soil Temps @ 4” in Grass cover

4” Grass Soil Temps (Fahrenheit)

Warm-Season Grasses

Cool-Season Grasses
So what’s your point!? 

• Vegetation Management is a SCIENCE!!!
• Herbicide treatments
  – Are CHEAPER
  – Are FASTER
  – Last LONGER
• Roadsides are used as a model system
  – These same principles apply to:
    ✓ Railroads  ✓ Forestry
    ✓ Roadsides  ✓ Agriculture
    ✓ Pipeline  ✓ Aquatic
    ✓ Transmission  ✓ Turf and Ornamental
Challenges

• Budget....
  – Staffing
    • Me and what army?!
    • Turnover....
  – Equipment
  – The Balancing Act

• Wants vs. Needs
  – The old way....
  – The public....

• Ownership....
Last thoughts

• Currently working on:
  – Revising Specs for mowing and herbicide contracts
  – Decision trees for woody vegetation management
  – Scheduling for a hazard tree assessment training course
  – Revisions of WPS for all roadside maintenance
  – Herbicide recommendation guide is forthcoming.

• Suggested changes to broadcast program
• Signs/sight restrictions, Ditches, Bridge cones
Thank YOU!

- Purdue University- Dept. Forestry and Natural Resources
- Bill Fielding- INDOT
- DuPont Land Management- Randy Denhart
- Dow AgroSciences- David Jay
- Red River – Greg Ressler and Andy Pierce
Importance of vegetation management:

What is growing here?

What will be growing here?
Importance of vegetation management:

What is growing here?

What will be growing here?
Importance of vegetation management:

What is growing here?

What will be growing here?